

# Public Document Pack

## Montgomeryshire

---

Meeting Venue  
**Council Chamber - Neuadd Maldwyn,  
Welshpool, Powys**

---

Meeting date  
**Wednesday, 5 July 2017**

---

Meeting time  
**10.00 am**

---



County Hall  
Llandrindod Wells  
Powys  
LD1 5LG

For further information please contact  
**Shane Thomas tel. 01597 826430**  
e-mail. shanet@powys.gov.uk

**Issue Date:** 29<sup>th</sup> June 2017

### AGENDA

<b>1.</b>	<b>APOLOGIES</b>
-----------	------------------

To receive apologies for absence.

<b>2.</b>	<b>REMIT, ROLE AND PURPOSE (10.05 - 10.15)</b>
-----------	--

To discuss the remit, role and purpose of shire meetings.

<b>3.</b>	<b>MINUTES OF PREVIOUS MEETINGS</b>
-----------	-------------------------------------

To receive the Minutes of the previous meetings held on Wednesday 8<sup>th</sup> March and Wednesday 18<sup>th</sup> May 2017. (Pages 5 - 14)

<b>4.</b>	<b>DECLARATIONS OF INTEREST</b>
-----------	---------------------------------

To receive declarations of interest in relation to matters to be discussed on the agenda.

<b>5.</b>	<b>CHAIRMAN'S ANNOUNCEMENTS</b>
-----------	---------------------------------

To receive announcements from the Chairman.

<b>6.</b>	<b>FAN GORAU AND DEMENTIA HOME TREATMENT - MONTGOMERYSHIRE (10.20 - 10.40)</b>
-----------	--

To receive an update in relation to Fan Gorau and Dementia Home Treatment – Adrian Osbourne, Powys teaching Health Board. (Pages 15 - 28)

<b>7.</b>	<b>NEWTOWN BYPASS (10.40 - 11.10)</b>
-----------	---------------------------------------

To receive an update in relation to the Newtown bypass – Nick Cleary, Alun Griffiths Construction.

<b>8.</b>	<b>REPORTS FROM AND QUESTIONS TO CABINET PORTFOLIO HOLDERS (11.10 - 12.10)</b>
-----------	--

To receive reports from, and to put questions to, Cabinet Portfolio Holders:

- a. Cabinet Portfolio Holder: Schools – Councillor Myfanwy Alexander
- b. Cabinet Portfolio Holder: Property and Waste - Councillor Phyl Davies (upon request)

<b>9.</b>	<b>REPORTS FROM AND QUESTIONS TO MEMBERS SERVING ON OUTSIDE BODIES</b>
-----------	--

- a. To receive reports from, and put questions to, members serving on outside bodies
- b. To appoint to groups as required

(Pages 29 - 30)

<b>10.</b>	<b>ROAD SAFETY AND TRAFFIC MANAGEMENT SCHEMES (12.30 - 12.45)</b>
------------	---

To consider road safety and traffic management schemes:

- a. Kerry 'Waiting Restrictions' A489 and C2012
- b. Y Fan '30 mph Speed Restrictions'
- c. Long Bridge Street, Llanidloes, Old Market Hall (B4518) Weight Restrictions

(Pages 31 - 58)

<b>11.</b>	<b>DATE OF NEXT MEETING</b>
------------	-----------------------------

To note the date of the next meeting – 6<sup>th</sup> September 2017. **NOTE:** To be followed by the Annual Garden Awards Ceremony.

**MINUTES OF A MEETING OF THE MONTGOMERYSHIRE HELD AT COUNCIL  
CHAMBER - NEUADD MALDWYN, WELSHPOOL,  
POWYS ON WEDNESDAY, 8 MARCH 2017**

**PRESENT:** County Councillor K M Roberts-Jones

County Councillors D Bailey, G J Bowker, G Breeze, L V Corfield, E R Davies, V E Evans, P Harris, D C Jones, M J Jones, Eldrydd M Jones, D R Jones, J R Jones, W T Jones, F H Jump, R H Mills, G Morgan, P C Pritchard, R G Thomas, G P Vaughan and J M Williams.

<b>1.</b>	<b>APOLOGIES</b>	<b>MS12-2017</b>
-----------	------------------	------------------

Apologies for absence were accepted from M.C. Alexander, R.G. Brown, A.W. Davies, R.I. George, S.M. Hayes, G.M. Jones, P. Lewis, D.J. Mayor, J.G. Shearer and W.B. Thomas.

<b>2.</b>	<b>MINUTES OF PREVIOUS MEETING</b>	<b>MS13-2017</b>
-----------	------------------------------------	------------------

The Chairman was authorised to sign the minutes of the previous meeting held on Wednesday 18<sup>th</sup> January 2017 as a correct record subject to amending the reference in minute 6 g. to replace the title 'Mental Health Champion' with 'Dementia Champion' to correct the mistake.

<b>3.</b>	<b>CHAIRMAN'S ANNOUNCEMENTS</b>	<b>MS14-2017</b>
-----------	---------------------------------	------------------

The Chairman reported on:

- a. **Welshpool Day Centre (Ann Holloway Centre)** – members for Welshpool Town would leave during the meeting to attend a re-naming ceremony at Welshpool Day Centre. The centre would be renamed the Ann Holloway Centre to recognise ex-County Councillor Ann Holloway
- b. **Llanidloes Leisure Centre** – having attended to open a refurbished fitness suite
- c. **Centenary Birthday Celebrations** – having attended two centenary birthday celebrations

<b>4.</b>	<b>DECLARATIONS OF INTEREST</b>	<b>MS15-2017</b>
-----------	---------------------------------	------------------

There were no declarations of interest made in relation to items on the agenda.

<b>5.</b>	<b>POLICE AND CRIME COMMISSIONER (DYFED-POWYS POLICE FORCE AREA) - 10.15 - 10.45</b>	<b>MS16-2017</b>
-----------	--	------------------

Members welcomed Dafydd Llewellyn – Police and Crime Commissioner (Dyfed-Powys) and Suzanne Lloyd – Neighbourhood Policing Sergeant to the meeting for the following two items of business. During discussion particular reference was made to:

- a. **Commissioner (Background)** – the Commissioner has strong ties to Powys and in particular Montgomeryshire. The Commissioner had joined the Force in 2001 and been elected to the Commissioner position in May 2016
- b. **Rural Policing** – the Commissioner recognises that rural policing and its needs are very different to those in urban areas (distance being a particular issue)
- c. **Community Engagement/Input** – the Commissioner had determined that community engagement and local input would be very important and he had included it as a theme running through the Police and Crime Plan. As an example of how communities could shape functions the Commissioner reminded members that Welshpool Town Council had raised the issue of anti-social behaviour and how important it was for the area which had resulted in the introduction of a drinking ban in the town centre. Where there are local events the police would welcome information in order to consider attending etc. It would be important for members to advise on ways of engaging locally. Members would welcome being invited to input in this regard
- d. **Police Stations** - there are no small station closure programmes being progressed, however, operations and openings would always be reviewed in order to make best use of resource. There's a £15 million estates programme which includes co-location considerations. The Commissioner would not want sites open for the sake of opening. The public can use an increasing number of means to report on crime and to link with officers to discuss matters i.e. use of internet technologies, social media, skype. In some areas recent rota changes had resulted in stations being unmanned at times when the previously had been. This was not a reduction in service because the police could still be accessed
- e. **Annual Budget** – the Commissioner works within an annual budget of in the region of £100 m
- f. **Commissioner (Responsibilities)** – the Commissioner is responsible for setting the police and crime plan, management of the estate and holding the Chief Constable to account
- g. **Chief Constable (Responsibilities)** – the Chief Constable is appointed by the Police and Crime Commissioner and is responsible for all operational matters and for delivering on the police and crime plan. Mark Collins is relatively new to post. Darren Davies had recently been appointed to the position of Deputy Chief Constable
- h. **Management Structure** – the structure of the Force at its highest level is relatively new. There's a very positive feel to the team
- i. **Her Majesty's Inspectorate of Constabulary (Dyfed Powys-Police Inspection)** – the most recent HMIC inspection identified the Force as being in need of improvement. The Commissioner would look to address all those areas identified for improvement and raise practices so during his term others look to Dyfed-Powys as an exemplar and leading Force
- j. **Transparency** – there are regular (fortnightly and quarterly) meetings which the Commissioner attends and are open to the public. Very few public attend despite meetings be promoted and attendance encouraged. Minutes from meetings are put in the public domain. The Commissioner would welcome the Council and Councillors help in publicising meetings
- k. **Home Office Funding Formula Review**– the Force receives 50% of its funding direct from the Home Office and there will be a funding review. Welsh Forces had been lobbying hard with regard to the need to retain levels of current funding. Any change to the formula for distributing funding would be likely to have a significant impact on operations in Wales
- l. **Precept** – there had been some concerns expressed with regard to the recent increase in precept. The Commissioner reported that the previous

Commissioner had decided, because of the level of reserve, to cut the level of precept by 5%. The impact of reducing the rate had been significant on the reserve. It's good practice and recommended to keep levels of reserve within a range. The impact of cutting for one year been that there had been an impact for the second year because that funding had been removed from the base budget. In order to bring the budget back to a level where the reserve was healthier the current Commissioner had raised the level by 6.9% for the average Band D property. This raise in precept still left the average contribution for a Band D property in Wales at the lowest level of the four Forces operating. If the 5% reduction had not been introduced and the impact not carried over the requirement to meet the same level of increase in revenue for this year would have been a 1.55% increase as opposed to the 6.9% increase

- m. **Fleet Maintenance (Llandrinod Wells Site)** – the Commissioner would welcome details of plans to provide a fleet maintenance site in Llandrinod and would consider whether the police could enter into an agreement to use the facility
- n. **Co-location / Transformation** – the Commissioner is very supportive of change in terms of working with other blue light services to make best use of funding and resource
- o. **Visibility** – a number of members referred to the perceived loss of service and reduction in visibility of officers patrolling in areas. The Commissioner reminded members that there had been a shift and officer time was taken up in responding to newer forms of crime i.e. web based crime, however, visibility and ensuring that communities feel safe and supported remains a priority. Technologies which are used might impact on visibility but are very effective i.e. CCTV. In recognition of the value of CCTV the Commissioner had agreed a £2 million investment programme
- p. **Prevention** – prevention and early identification to reduce instances of crime remain very important. In order to support prevention activities the Force engages with schools via. its liaison officers (the Force has 11 school liaison officers)
- q. **Police Community Support Officers** – of the forty three forces in England and Wales just five committed to retain levels of PCSOs (four of the five being in Wales). The Welsh Government recognise the importance of the PCSO role to Wales and provide funding. The hours of duty for PCSOs are usually from 8 until 10. Powers of PCSOs are determined locally by the Force Superintendent. It was agreed that it would be helpful for there to be consistency across each Welsh Force area. Having attended the meeting the Portfolio Holder for Environment, Sustainability and Human Resources (John Powell) would report back to the service on this matter
- r. **Windfarm Developments (Garreg Llwyd Hill and Tirgwynt)** – the Commissioner reported that the contribution from the developers to meet policing costs had been appropriate and would cover costs incurred. Any funds received in excess of costs would support local projects
- s. **Road Traffic Accidents** – the Commissioner would report back on arrangements for road closures in the event of RTAs. A member queried whether arrangements were different in England
- t. **Newtown** – a member expressing concern about policing in Newtown and in particular visibility and support during the Christmas and New Year festive period agree to refer matters direct for consideration
- u. **Back Office Functions** – the Commissioner reported that he recognised the value in back office support in terms of functions that would release resource to provide direct support to the public. There had been some criticism of the

- Commissioner because he had identified £500k to support back office functions, however, the Commissioner is confident that it's right to operate this way
- v. **Wales Force** – following a question from a member regarding his view in terms of operating as one Wales Force the Commissioner was of the view that the move to one force could be positive, however, powers would need to be devolved from central government
  - w. **Llanfair Caereinion Police Station** – the Commissioner would report back to the local member in relation to the position with the site which had closed

<b>6.</b>	<b>COMMUNITY POLICING (10.45 - 11.15)</b>	<b>MS17-2017</b>
-----------	---	------------------

During an update and discussion particular reference was made to:

- a. **Neighbourhood Policing** - the way in which neighbourhood policing is undertaken has had to change in response to new areas of criminal activity. Neighbourhood watch would be re-launched alongside other campaigns where there's criminal activity i.e. on-line and internet safety, abuse (children, women, the elderly) etc.
- b. **Engagement** – County Councillors know their communities and could play a very important role in supporting the police in engaging. The way in which the police engage is under review and members input would be very welcome. Current methods include engagement with youth and community groups and through a very active school campaign. Members would welcome returning questionnaires and providing input to the force regarding local matters including their views on how best to engage
- c. **Alerts** – communities are able to register for local alerts

<b>7.</b>	<b>REPORTS FROM AND QUESTIONS TO CABINET PORTFOLIO HOLDERS (11.15 - 12.15)</b>	<b>MS18-2017</b>
-----------	--	------------------

Members welcomed the opportunity to receive reports from, and to put questions to, Cabinet Portfolio Holders. During discussion particular reference was made to:

- a. **Councillor Wynne Jones – Deputy Leader/Cabinet Portfolio Holder: Finance, Performance Management and Business Services**
  - i. **Budget** – the Council had set it is budget, it would be for Cabinet to agree how to deliver services within what had been agreed. The work of Cabinet in this regard remains constant
  - ii. **Inflation** – it is looking more and more likely that the country will slip back into recession. Inflation and meeting those pressures are likely to put additional pressure on Council budgets
  - iii. **Adult Social Care Budget** – the budget remains volatile, however, indications are that during December and January a budget saving of in the region of £700k had been achieved
  - iv. **School Budgets** – the school budget is in crisis and action needs to be taken. The forecast deficit for the secondary sector as at the 2017/18 year end is £4.3 million. Cabinet have a particular concern with regard to the secondary sector and have requested that the service review this area in particular. A member expressed concern with regard to the way in which

funding is provided to schools via its Fair Funding Formula. The Portfolio Holder informed Members that the Cabinet had requested a fundamental review of the formula, but reminded members that the formula simply distributes the delegated funding allocated in the Councils budget, changing the formula will just allocate the same money in a different way, rather like 'moving the chairs on the deck of the titanic'. The current unsustainable schools organisation model would need £6 million injection of revenue funding now to make it sustainable (£6 million would equate to an additional 10% on Council Tax). That kind of funding is simply not available under current ongoing austerity

- v. **2019/2020 Budget Position** – Management Team had recently been instructed by Cabinet to review services and provide detail on areas for possible review in order to review spends against a forecasted £6.8 million deficit for 2019/20. The three year budget cycle allows for a more planned approach to reviewing areas of spend
  - vi. **Agile Working** - reducing the need for permanent office space to fit with better working practices continues. Considerations to achieve savings include unpaid leave for staff
  - vii. **Council Tax (2<sup>nd</sup> Home)** – with effect from 1<sup>st</sup> April 2017 second homes or empty dwellings in Powys will attract a 50% Council Tax Premium (normal Council Tax plus 50%). The policy is aimed at reducing the number of 2<sup>nd</sup> homes and empty homes so that they are available to assist in the Powys housing demand. However, it is likely that although this will assist the policy direction, many owners will simply pay the extra premium, which it is estimated will bring in possibly over £500k of additional revenue which will be available to spend on housing in Powys
  - viii. **Invoice Processing** – the cost of paying large volumes of invoices is well recognised. The Council had been looking to reduce and remove costs by introducing the Purchase2Pay scheme. Removing the costs associated with invoicing for those four companies with the highest volume of invoices has already provided savings of £90k. The scheme will be rolled out over a period of time and we would like to pay 30% of purchase this way.
  - ix. **Business Functions (Income Generation)** – there are a number of business service functions that could become very important to the Council in terms of income generation i.e. Disclosure and Barring Service, Fraud and Payroll services etc. Members were informed that seven authority areas had bought in to use Powys for operating its DBS checking and the Welsh Government had been approached with regard to a pan-Wales agreement
  - x. **Strategic Overview Board** – the Portfolio Holder Chairs the Board which comprises of Cabinet. The Board reviews service performance and meets quarterly. The Chair had invited Scrutiny Chairs to attend and values the input they could provide
  - xi. **Non Domestic Rates** – there had been a national re-evaluation exercise and business rates would increase significantly. The Welsh Government had recognised the impact on Welsh businesses and introduced a scheme which Cabinet had recently adopted in order to support high street traders
- b. **Councillor John Powell, Cabinet Portfolio Holder: Environment, Sustainability and Human Resources**

**Environmental Health/Trading Standards:**

- i. **Licensing Act** – there had been a taxi fee review
- ii. **Immigration Act** – officers support delivering on requirements and obligations
- iii. **Smoking in Enclosed Places / Health and Safety** – officers are progressing a number of prosecutions
- iv. **Food Hygiene** – there had been a number of prosecutions. Officers support those who are subject to action with training etc. in order to comply with requirements. There are requirements to publish food standard ratings and actions are being taken against some operators for non-compliance. There had been two poisoning outbreaks with no serious impacts, however, around 50 illnesses had been reported
- v. **Infectious Diseases** – work continues to meet obligations
- vi. **Noise Nuisance** – there had been a recent case which had been settled out of court
- vii. **Animal Welfare / Teeth whitening Scams and Illegal Tobacco Sales** – there are on-going monitoring arrangements and actions being taken
- viii. **Air Quality Control (Newtown)** – the air quality had improved and emission controls had been lifted

### **Waste and Recycling**

- i. **Flytipping (General)** – actions would be taken and there's a three staged process. Officers would, hopefully, work with offenders in order to educate them in the first instance, however, the final stage of the process (after repeat tipping) would result in the issue of a fine or summons to court. The Council had recently issued 400 first stage letters to those who had offended and a register would be kept. The Portfolio Holder encouraged members and the public to report flytipping
- ii. **Welshpool Town Council (Flytipping)** – Welshpool Town Council had agreed that it would remove tipped waste soon after knowing about it. This stance could have increase tipping in the area. The approach taken by the Council had been to take actions against those who tip
- iii. **Trade Waste (Flytipping)** – seventeen fixed penalty notices had recently been issued. Traders are required to operate under a license agreement to dispose of waste
- iv. **Roadside Verges** – members expressed concern with regard to litter being left in verges. The Portfolio Holder agreed that signs would be considered and members with concerns were encouraged to contact the service direct for advice/support
- v. **Three Weekly Home Waste Collection Cycles** – three weekly home waste collection cycles had embedded and accepted. Landfill had reduced and recycling rate had increased. Income had also been received from materials recycled
- vi. **Four Day Collection Week** – a four day collection week would be introduced. The move would save in the region of £500k. There would be no staff reductions as a result. A member requested details in relation to where the savings would be achieved and expressed concern with regard to vehicles being left unattended and not operated for three days a week. There would be appropriate awareness raising for the public in relation to arrangements
- vii. **Cae Post** – Cae Post would cease to operate with effect from April 2017 when those functions would be undertaken by the Council



- viii. **Household Waste and Recycling Sites** – there had been a review of sites which would be considered by Cabinet. There are no current plans to review the site operating in Welshpool
- ix. **Community Recycling Sites** – there would be a review of the operation of sites against recycling in general in order to avoid duplication (household recycling collections may have had impact on some community sites)
- x. **Bulking Waste (Brecon/Abermule)** – an agreement with Potters to operate a site at Brecon had come to an end. The site is owned by the Council and would be run by the Council. There were no penalty clauses from ending the contract on either side. The Council would provide a bulking site in Abermule, funding had been provided by the Welsh Government to develop the site (£410k)
- xi. **Street Cleanliness** – Powys had achieved a very high rate of street cleanliness in Wales (cleanliness rates of 96.4%). Prior to actions taken to reduce spends i.e. staff reductions, rates had been around 95%
- xii. **CCTV** – members were informed that CCTV would be considered to prevent/catch flytippers in areas where there's persistent tipping

<b>8.</b>	<b>REPORTS FROM AND QUESTIONS TO MEMBERS SERVING ON OUTSIDE BODIES</b>	<b>MS19-2017</b>
-----------	--	------------------

Members welcomed the opportunity to receive reports from, and to put questions to, members serving on outside bodies.

- a. **Shrewsbury to Aberystwyth Rail Liaison Committee** – members thanked Councillor Michael Williams for another very comprehensive written report which had been issued with the papers for today's meeting. Councillor Williams reported that Welshpool Town Council had been particularly active and supportive of discussion regarding rail links

<b>9.</b>	<b>ROAD SAFETY AND TRAFFIC MANAGEMENT SCHEMES</b>	<b>MS20-2017</b>
-----------	---	------------------

Members welcomed Chris Lloyd, Area Traffic Engineer to the meeting for this item of business.

- a. **Leighton Arches 40 mph buffer zone (B4381 Welshpool)** – members **RESOLVED** that the Traffic Regulation Order consultation procedure is initiated in accordance with The Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996; and if no substantive objections are received the proposals be implemented

<b>10.</b>	<b>CORRESPONDENCE</b>	<b>MS21-2017</b>
------------	-----------------------	------------------

Members were informed that the Powys Association of Voluntary Organisations had welcomed input from the Shire with regard to the naming of a programme they were running which had the same title as the programme being run by the Shrewsbury and

Telford NHS Trust (Future Fit) and had agreed to change the name of the PAVO programme to avoid confusion.

<b>11.</b>	<b>DATE OF NEXT MEETING</b>	<b>MS22-2017</b>
------------	-----------------------------	------------------

The next meeting would be held on Wednesday 5th July 2017.

The Chairman thanked members for their support during her chairmanship and wished those members who were retiring at the end of this Council and those who were standing for re-election all the very best.

**County Councillor**

**MINUTES OF A MEETING OF THE MONTGOMERYSHIRE HELD AT COUNCIL  
CHAMBER - COUNTY HALL, LLANDRINDOD WELLS, POWYS ON THURSDAY, 18  
MAY 2017**

**PRESENT**

County Councillors MC Alexander, M Barnes, G Breeze, L V Corfield, A W Davies, B Davies, D E Davies, P Davies, L George, S M Hayes, H Hulme, A Jenner, E A Jones, D R Jones, E Jones, G Jones, J R Jones, M J Jones, D Jones-Poston, F H Jump, K Lewis, P E Lewis, G Morgan, N Morrison, P C Pritchard, G Pugh, L Roberts, K M Roberts-Jones, D Rowlands, D Selby, R G Thomas, E Vaughan, J Wilkinson and J M Williams

<b>1.</b>	<b>ELECTION OF CHAIR</b>
-----------	--------------------------

**RESOLVED** that County Councillor Joy Jones be elected Chair for the ensuing year.

<b>2.</b>	<b>ELECTION OF VICE-CHAIR</b>
-----------	-------------------------------

**RESOLVED** that County Councillor Graham Breeze be elected Vice-Chair for the ensuing year.

<b>3.</b>	<b>APOLOGIES</b>
-----------	------------------

There were no apologies for absence.

**County Councillor J R Jones (Chair)**

This page is intentionally left blank



GIG  
CYMRU  
NHS  
WALES

Bwrdd Iechyd  
Addysgu Powys  
Powys Teaching  
Health Board

## Engaging with the people of North Powys

### Inpatient Assessment Services in North Powys for Older People with Organic Mental Health Problems

#### Overview (Version 1.1, 13 June 2017)

We are seeking your views on the future model of services in North Powys for older people with organic mental health issues such as dementia.

This follows the decision in June 2016 to temporarily close the Fan Gorau inpatient assessment unit at the Montgomeryshire County Infirmary in Newtown. The unit closed on patient safety grounds due to significant challenges in maintaining safe staffing 24 hours a day, seven days a week.

At that time it was our goal to re-open Fan Gorau by December 2016 following renewed recruitment campaigns. However, repeated recruitment campaigns were not successful and the unit has remained closed.

During this time an alternative service model has been put in place through a Dementia Home Treatment Team. This has enabled even more people to receive specialist support, with more people cared for at home or closer to home. The Dementia Home Treatment Team has been able to care for the majority of people who otherwise would have been admitted to Fan Gorau. It has reduced the need for hospital admission and has helped families to stay together.

Earlier this year we sought the views of service users, families, local communities and partner organisations through a period of engagement in February and March. This helped us to understand more about people's experience of the service, and their hopes and concerns for the future. We heard from hundreds of people in North Powys and beyond.

- We heard very positive experiences of the Dementia Home Treatment Team.
- We heard that even more people were being supported to remain at home or close to home, avoiding a potentially distressing and disorientating admission to hospital.
- We heard about occasions when people who had needed inpatient care were admitted to Ystradgynlais because closer options (including Llandrindod Wells) were not available to PTHB at that time. These options are available now.
- We heard some anxieties about the inpatient assessment unit no longer being available in Montgomeryshire, and positive experiences of being supported to remain at home or closer to home.

- We heard that a Dementia Home Treatment Team can recruit from a much wider pool of staff including therapists, social workers and psychologists, so it would be more sustainable.
- We heard people’s hopes and anxieties about the wider network of support for people living with dementia, and for their family and carers.
- We did not hear new ideas or options that would help us recruit safe nurse staffing for Fan Gorau.

In response to the feedback we received, we are proposing the following:

- The Dementia Home Treatment Team in North Powys should be permanently established, enabling us to provide more personalised care for more people at home or close to home.
- The availability of a Dementia Home Treatment Team significantly reduces the need for inpatient assessment services, as more assessment and support can take place at home or in local nursing & residential care. As a result, there is not sufficient demand or capacity to maintain a dedicated unit in North Powys. Patients needing inpatient assessment will be admitted to the most appropriate facility available to meet their needs and circumstances. This may include other PTHB facilities including Llandrindod Wells Hospital (which transferred back to the direct management of Powys Teaching Health Board from 1 June 2017), neighbouring providers (e.g. Redwoods in Shrewsbury) as well as local nursing & residential care.
- We should also continue to review partnerships with the nursing & residential care sector, including the right model for a “crisis bed” in future. Alongside this we should work with social care and other partners to strengthen our integrated approach to respite for family and carers of people with dementia.

We fully recognise that these recommendations will bring mixed feelings for people in North Powys. So, we have agreed with Powys Community Health Council that we should build on the engagement that has take place with a further four weeks of consultation from 12 June 2017 to 10 July 2017 to listen to your views and hear your feedback.

There are several ways you can find out more and share your views:

- Visit our website at <http://bit.ly/dementiapowys> (this is a “short-link” to a page on the Health Board’s website)
- Write to the Engagement and Communication Team, Powys Teaching Health Board, Bronllys Hospital, Bronllys, Brecon, Powys LD3 0LU
- Email us at [powys.engagement@wales.nhs.uk](mailto:powys.engagement@wales.nhs.uk)
- Attend one of the local focus groups or drop-in sessions listed on the website above.

You can also share your views directly with Powys Community Health Council, which is the independent statutory body to represent the interests of patients and the public in the NHS.

Thank you for taking the time to consider these issues and share your views.

# **1. Background**

## **1.1 What is the Fan Gorau Unit?**

Fan Gorau is an 8-bed inpatient assessment unit for adults with organic mental health needs at the Montgomeryshire County Infirmary in Newtown.

This means that it primarily caters for older people with dementia and other organic mental health conditions. It does not provide care for people with functional mental health issues such as depression or schizophrenia.

Whilst the unit has 8-beds it typically cares for between 3 and 6 people at a time.

It has a nursing establishment of 7.53 whole time equivalent (wte) registered mental health nurses (RMHN).

It is managed by Powys Teaching Health Board (PTHB) and provides a service for people across north Powys. Management of the unit transferred to Powys Teaching Health Board from Betsi Cadwaladr University Health Board (BCUHB) in December 2015.

## **1.2 Why did Fan Gorau close in June 2016?**

Fan Gorau has been temporarily closed to admissions since 13 June 2016.

The temporary closure was due to significant patient safety concerns arising from sustainability of levels of qualified staffing. The unit had 2 RMHN vacancies within the team (26.6% of the workforce), compounded due to sickness absence and during times of annual leave and other planned leave.

Vacancies presented a challenge to the sustainability of the service prior to and post the transfer of the service from BCUHB to PTHB.

Safe staffing requires an RMHN to be on duty 24 hours a day. This level of vacancies and other staff absence meant it was not possible to cover all operational shifts with substantive or bank registered staff.

Prior to temporary closure, the unit had drawn extensively on agency RMHN staff to cover shifts (especially nights, in the absence of bank staff). Ongoing use of agency staffing as the only registered member of staff is not a safe staffing model.

Powys Teaching Health Board assessed the available options and following discussing with Powys Community Health Council the temporary closure was agreed in accordance with Regulation 27(5,7(d)) of the Community Health Council Regulations as an urgent service change decision to be taken immediately because of the risk to the safety or welfare of patients.

At the time of the temporary closure in June, there were three inpatients on Fan Gorau. In collaboration with clients and family they were transferred to Clywedog ward in Llandrindod and Tawe Ward in Ystradgynlais.

We acknowledge that this involved considerable travel for visiting, and that ongoing family and carer contact is an essential element of the care pathway. The health board received two formal complaints relating to the transfer of patients to alternative inpatient facilities.

A patient, public and stakeholder communication plan was implemented to announce a temporary closure of Fan Gorau from 13 June 2016 to December 2016. This period would allow further initiatives to secure sustainably safe staffing.

This included advertisements in local media (e.g. Wrexham Leader, Shropshire Star), social media campaigns, recruitment posters, NHS Jobs coverage and links with local Universities. Overall, these posts were advertised on 11 separate occasions but this did not attract suitable applicants to ensure safe staffing levels.

The renewed efforts were unsuccessful and the unit remains closed.

### **1.3 Interim Service Model: Dementia Home Treatment Team**

Following the temporary closure of Fan Gorau, the staffing team were deployed into the community to deliver a Dementia Home Treatment Team (DHTT).

The service operates from 0730 to 2030 seven days a week. It provides intensive support to patients in their own homes, in residential & nursing care homes, and in community hospitals. This enables more people to remain at home or close to home, reducing the need for hospital admission. It supports people with dementia to be supported in a familiar environment, reducing the anxiety and distress that can be associated with transfer to an unfamiliar care environment.

The team also provides support to residential and nursing care homes in north Powys in order to support their residents with complex needs.

Referrals to the team are accepted from General Practice, Community Mental Health Teams, Residential & Nursing Care Homes, general wards in Powys' community hospitals and directly from patients & carers.

Outside the operating hours of the Dementia Home Treatment Team (i.e. 2030 to 0730, seven days a week), urgent assessments are made through the Emergency Duty Team and a Psychiatrist on call continues to provide cover in the out-of-hours period.

Based on the assessment provided by the Dementia Home Treatment Team (or Emergency Duty Team) the treatment and care pathway may include:

- Putting in place a package of care to enable the individual to remain in their current setting (e.g. home, residential or nursing care home, community hospital).
- Short term crisis care through a crisis bed commissioned at Crosfield House Nursing Home in Rhayader. We continue to review the location of the crisis bed – based on availability of MH Nursing Home beds and the skill mix of staff to care for Patients requiring crisis care.
- Where patients have required hospital-based assessment and treatment (or detention under the Mental Health Act), new admissions have been accommodated as close to home as possible, based on individual needs and timely availability of a



suitable bed. Options include Redwoods in Shrewsbury, Llandrindod Wells, Brecon and Ystradgynlais. At the time of the initial transfer, the nearest alternative unit directly managed by Powys Teaching Health Board was in Ystradgynlais. From 1 June 2017, the health board has taken over the direct management of the units in Llandrindod Wells and Brecon.

As at February 2017 over 150 patients had been supported, assessed or treated via the Dementia Home Treatment Team. Fewer than 5% of these have required hospital admission.

Where hospital admission is needed, including under the Mental Health Act, a range of options is considered depending on the needs and circumstances of the individual and their family/carers. Potential options include Redwoods in Shrewsbury, Llandrindod, Brecon and Ystradgynlais.

#### **1.4 Feedback from Service Users and Carers**

The Dementia Home Treatment Team model seeks to ensure ongoing engagement of services users and their family/carers in care planning and delivery.

On discharge from the Dementia Home Treatment Team, patients (or more their family or carers) are offered a Patient Satisfaction questionnaire.

On the whole, patient and carer feedback is positive of the care patients have received.

Several compliments have been received. Complaints have been received concerning patients admitted to Ystradgynlais, particularly in relation to the travelling distance for visiting.

*“May I also take this opportunity to apologise for making a fuss when \*\*\*\*\* was moved so far away. At the time I was stressed and angry wondering how would I be able to visit and how would he cope with strangers, but once he had arrived and settled I was relieved that he was in an exceptional hospital. Thank you all and especially the staff.”*

During our period of engagement during January and February we took the opportunity to re-contact some of families or carers (where this is appropriate to their changing circumstances) to hear further feedback.

Whilst feedback about the Dementia Home Treatment Team has been generally very positive, we recognise that the period of temporary closure has represented a period of uncertainty for service users and their families and carers as well as for the wider public.

#### **1.5 Feedback from Staff**

The interim service model has been positively embraced by the staffing team providing the Dementia Home Treatment Team, enabling them to provide more holistic and person-centred care that supports people to remain home or close to home, reduces the distress and anxiety associated with inpatient admission, and maintaining the relationship with the

primary carer(s). However, we recognise that the continued temporary closure and redeployment also represents a period of uncertainty for the team.

### **1.6 Feedback from other Partners**

A period of stakeholder engagement took place during December 2016 and January 2017 to seek views from partner organisations and staff. This included presentations to Powys County Council Montgomeryshire Area Committee, Powys Community Health Council, Powys Teaching Health Board, local GPs through the North Powys GP cluster, third sector organisations involved in dementia & mental health issues, and health board staff. This feedback suggested that we should proceed to a period of structured local engagement to hear views from local communities and partner organisations.

## **2. Local Engagement during February and March 2017**

Given the feedback from service users and staff, and the continued uncertainty of the interim service model, it was agreed to undertake a 6-week Engagement Period commencing on 13 February 2017 and ending on 31 March 2017.

This aimed to seek views on options for the future service model given the continued challenges to recruit and retain safe levels of registered nurse staffing on the Fan Gorau Adult Mental Health Inpatient Assessment Unit at the Montgomery County Infirmary in Newtown.

During this period, the Dementia Home Treatment Team has continued to provide a local person-centred service.

A comprehensive engagement plan was designed and delivered, reflecting the NHS Wales Guidance for Engagement and Consultation on Changes to Health Services and the National Principles for Public Engagement in Wales.

The main objectives of the engagement period were:

- Raise awareness of the issues and challenges facing the sustainability of Fan Gorau in Newtown, and the interim Dementia Home Treatment Team model that has been put in place.
- Gather insights from patients, potential patients and their family/carers about their experiences of the service and their aspirations & concerns.
- Gather feedback from the public and wider stakeholders about their aspirations & concerns.
- Discuss the feedback from this process with the Powys Community Health Council in accordance with the NHS Wales Guidance on Engagement and Consultation, in order to agree a way forward.

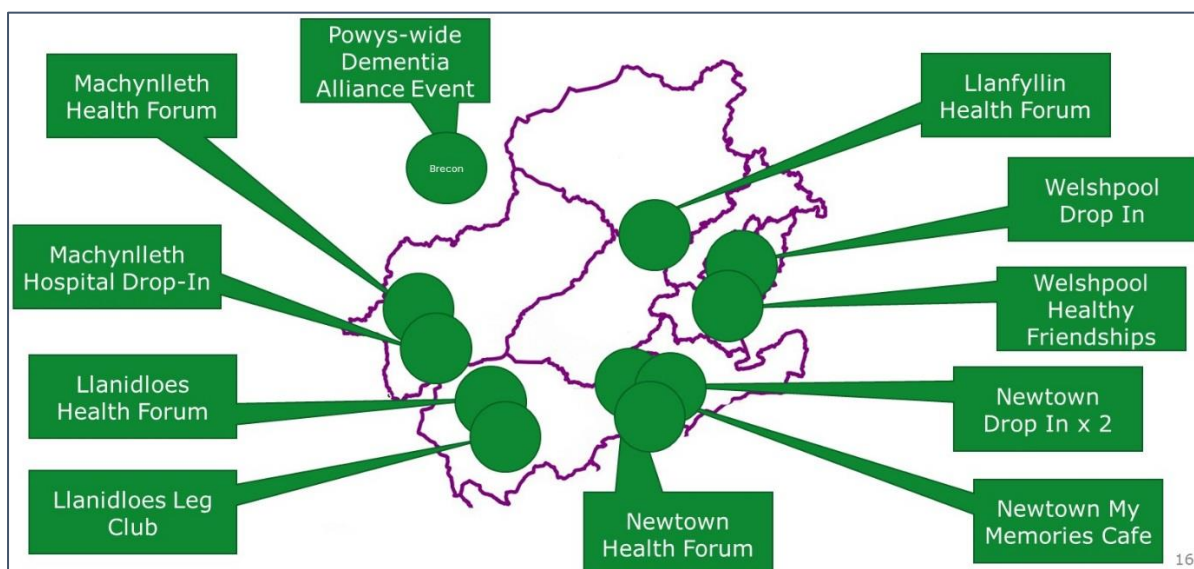
The main audiences included:

- Users of Fan Gorau and the Dementia Home Treatment Team and their family and carers

- People with dementia and their family and carers
- Wider communities in North Powys
- Mental health staff & volunteers in the NHS, social care, third sector and independent sector
- Powys Community Health Council
- Other key partners in the delivery of mental health and dementia services (e.g. neighbouring health boards and NHS Trusts)
- Wider stakeholders (e.g. Assembly Members, Regional Partnership Board members)

Key elements of the engagement plan were designed through engagement with third sector partners including Powys Association of Voluntary Organisations, Ponthafren Association and the Alzheimer’s Society.

Events took place across Montgomeryshire, and a presentation was also made to the Powys-wide Dementia Alliance network event which took place in Brecon.



*Examples of Engagement Activity*

Engagement activities included:

- Attendance at a programme of existing carers and patient groups across North Powys (My Memories, Healthy Friendships, Llanidloes Leg Club)
- Public and stakeholder drop-in sessions (Newtown, Welshpool, Machynlleth)
- Presentations to Health Forums across North Powys (Machynlleth, Llanfyllin, Newtown, Welshpool)
- Powys Dementia Network Event on 29 March
- Publication and distribution to local stakeholders of an Engagement Document explaining the background and seeking people’s views (e.g. Assembly Members, Local Authority, Third Sector, Regional Partnership Board, Public Service Board etc.)
- News article and information syndicated to local community and voluntary organisations with an interest in mental health and dementia

- Provision of materials in Cymraeg and English
- Dedicated web page at <http://bit.ly/fangorau>
- Sharing information via Twitter and Facebook
- News bulletin to health board and local authority staff

We would like to thank everyone who helped us to engage with local communities, and who took the time to share their views.

### 3. Feedback from Local Engagement during February and March 2017

#### 3.1 Main themes from local engagement

The main themes from engagement were as follows:

- We heard widespread recognition and understanding for the decision to temporarily close Fan Gorau on safety grounds, but also anxiety and civic pride about a hospital inpatient service of this nature not being in place within Montgomeryshire – particularly in the event of a family crisis.
- We heard about different ways that Fan Gorau had been used that were *not* part of the intended clinical service model – for example, as respite – with anxieties about how this might be delivered in future.
- We heard strong aspirations from staff in the service for clarity about the future model – for personal job security, recruitment, and to enable them to put in place sustainable pathways and policies.
- We heard feedback about issues and problems at the time of the initial closure – particularly in relation to transfers to Tawe Ward in Ystradgynlais. We also heard about more recent experiences where care had been provided closer to home due to improvements in the care pathway, and also linked to the forthcoming repatriation of the management of adult mental health services in mid Powys from ABUHB to PTHB from 1 June 2017.
- We did not hear any new ideas and suggestions for recruiting and retaining mental health nurses, or for an alternative staffing model for a 24-hour inpatient service.
- We heard positive feedback about the Dementia Home Treatment Team both from within Montgomeryshire but also more widely across Powys, with a desire for us to continue to learn and evaluate the model and decide whether it could be rolled out to other parts of Powys.
- We heard that the DHTT team were proud of the service offer they had developed, to the extent that they have submitted their work for an NHS Wales Award.
- We heard that staff and service users wanted clarity soon, to help keep services safe and sustainable, and to enable recruitment to the team (recognising that a Dementia Home Treatment Team can recruit from a wider professional pool than an inpatient model of care).
- We heard strong ambitions for continued and improved joint working between health, care, the third sector, communities, and service users to provide a caring and resilient environment for people with dementia.

- We heard other valuable feedback relating to wider dementia and mental health experience in North Powys and beyond, which can help to shape our future plans.

An initial Equality Impact Assessment has been undertaken and is available from our website.

### 3.2 Responding to local engagement

The following options for the future of Fan Gorau and Older Adult Mental Health Services in North Powys have been identified from the engagement feedback:

<b>Option 1</b>	No change: Dementia Home Treatment Team continues on an interim basis, with continued efforts to recruit to Fan Gorau
<b>Option 2</b>	Maintain the closure of Fan Gorau Inpatient Assessment Unit with permanent establishment of Dementia Home Treatment Team for North Powys
<b>Option 3</b>	Reinstate Fan Gorau Inpatient Assessment Unit with immediate effect with closure of Dementia Home Treatment Team pending a wider review of mental health service model for Powys

The option of having *both* a Dementia Home Treatment Team and an inpatient assessment unit has been discounted as the overall level of demand for this type of service for the population of North Powys means this approach is not feasible. This would also require significant additional investment beyond current resource levels.

Based on the key themes raised during engagement, the following criteria for options assessment have been identified:

- Financial Appraisal (this will be undertaken alongside this formal consultation)
- Non-Financial Appraisal encompassing the criteria set out in the table below

<b>Criterion</b>	<b>Examples of Assessment Factors</b>
Safety	Availability of skilled workforce, delivering safe services
Quality	Meeting agreed health and care standards, improving outcomes and experience for service users
Acceptability	Fair and equitable access for all groups taking into account protected characteristics
Sustainability	Making effective use of resources, workforce is fit for purpose, infrastructure is available
Strategic Fit	Delivering integrated care based on the needs of the individual. Consistent with wider strategic approach
Governance	Scope for effective systems and processes to ensure safety and standards
Deliverability and Implementation	Utility and speed of delivery and implementation

### 3.3 Non-Financial Appraisal

Engagement feedback has been used to undertake non-financial appraisal of the options:

<b>Option 1</b>	<b>No Change</b>
Safety	The service remains safe, but lack of certainty can have adverse effect on staff morale, productivity, recruitment and retention.
Quality	The service is meeting standards on an interim basis but this would be significantly more embedded with certainty about the future.
Acceptability	The main issues relate to the inability to plan effectively for fairness and access to the uncertainty of a prolonged temporary change.
Sustainability	This is an interim approach only so by definition is not sustainable. Lack of future plan means that Fan Gorau remains empty/under-utilised and poor use of NHS estate. Recruitment pause currently in place pending decision about future model.
Strategic Fit	This is an interim approach only so by definition is not strategically coherent.
Governance	A continued interim position reduces the ability of the service to develop and maintain clear standards and policies.
Deliverability and Implementation	The service is in place, but this remains on an interim basis only.

<b>Option 2</b>	<b>Permanent establishment of Dementia Home Treatment Team and closure of Fan Gorau</b>
Safety	This option can be safely staffed.
Quality	This option can meet health and care standards – by embedding the service the team will be able to institute more stable pathways and policies.
Acceptability	There has been generally very positive experience of the DHTT service and it meets most needs for the significant majority of users but further work is needed in relation to the inpatient pathway.
Sustainability	This option is sustainable. A definitive decision would provide certainty for staff, enabling recruitment, training etc. A clear plan can be put in place for utilisation of estate. Dementia Home Treatment Teams are able to draw on a wider pool of professional staff beyond Registered Mental Health Nurses, enabling a more flexible and sustainable staffing model
Strategic Fit	A longer term strategy for mental health services for Powys has not yet been developed, but will be established as part of the new Health and Care Strategy. Can be implemented “without prejudice” of the longer term model.
Governance	Such an approach would be subject to further discussions with Powys Community Health Council in accordance with the NHS Wales Guidance for Engagement and Consultation on Changes to Health Services.
Deliverability and Implementation	The service is in place on an interim basis and can be maintained. It can be strengthened further as with certainty about the future service model it will be easier to recruit on a permanent basis. In addition, a DHTT model allows for a wider recruitment pool including nursing, psychology, therapies and social work.

<b>Option 3</b>	<b>Permanent establishment of Fan Gorau and closure of Dementia Home Treatment Team</b>
Safety	The service was temporarily closed due to inability to recruit and retain safe nurse staffing levels to maintain a 24 hour inpatient service. No new information or options have been identified during engagement that would support effective recruitment.
Quality	Without safe staffing it is not possible to maintain health and care standards in order to improve outcomes for service users.
Acceptability	Engagement has identified that some people would like to continue to have an inpatient service within North Powys.
Sustainability	No new options have been identified that would enable an inpatient service to be sustainably maintained.
Strategic Fit	Option 2 provides scope to provide a greater level of integrated care for more service users, within a familiar environment.
Governance	Effective systems and processes cannot be put in place without sustainable staffing.
Deliverability and Implementation	No new scope for delivering this option has been identified through engagement.

The findings from the Engagement Process suggest that:

- Option 2 (permanent establishment of the Dementia Home Treatment Team and closure of Fan Gorau) is the most feasible option.
- Option 1 (no change) remains feasible but is not preferred.
- Option 3 (permanent re-establishment of Fan Gorau and closure of the Dementia Home Treatment Team) is not feasible and would not offer the best experience and outcomes for service users.

A preliminary financial appraisal indicates that all three options *could* potentially be delivered within the available financial resources. However, the non-financial appraisal has identified that Option 3 is not feasible, and the temporary closure in June 2016 was prompted by safety concerns arising from the inappropriateness of reliance on agency staffing (which in addition to the safety concerns also incur a premium cost). Seeking to maintain a Dementia Home Treatment Team whilst re-opening Fan Gorau could not be achieved within available financial resources and would require disinvestment from other services to fund this.

As part of the Engagement Process we identified a number of issues and safeguards that should be addressed if Option 2 is recommended. These are:

- Do we have the right model for the crisis bed?
- Do we have the right model for out of hours support?
- Is the inpatient admission pathway adequate – in hours, out of hours?
- Do we have the right availability of respite?
- Do we have the right “step down” pathway for people in district general hospital?
- What is the model of learning and evaluation to review scope for roll-out to other parts of Powys, and for developing the future model and strategy?
- How will we continue to work together across public sector and the third sector to support carers and community resilience?

## **4. Conclusions and Next Steps**

### **4.1 Conclusions**

This engagement process has identified significant benefits from the Dementia Home Treatment Team model and no new options for re-establishment of the Fan Gorau Inpatient Assessment Unit.

Overall, there has been positive user and carer experience from the Dementia Home Treatment Team model, with more people receiving more care in their own home or close to home than was possible by deploying similar staffing in an inpatient model.



Staff are proud of the service (to the extent that they have submitted their work for consideration in the NHS Wales Awards 2017) and would like the opportunity to strengthen it by establishing DHTT on a permanent basis. This would also allow the opportunity to proceed with ongoing recruitment, which can draw on a wider skill-mix than the inpatient model. It would also address a continued period of uncertainty for the team and for service users, as this has now been an interim service model since June 2016.

We recognise that there will always be some concerns when an inpatient facility closes, even when the alternative community-based model offers a more positive and prudent experience for more people. The engagement process to date has helped us to build a greater understanding of the needs and expectations of our communities, to identify and assess options for the future, and to assess those options and make recommendations for the future. It is now proposed that we proceed to a four-week period of formal consultation on the recommendation to permanently establish the Dementia Home Treatment Team and close Fan Gorau.

We would like to thank Powys Community Health Council for their ongoing scrutiny and challenge to date.

## **4.2 Formal Consultation**

A period of formal consultation is taking place from 12 June 2017 to 10 July 2017.

The main objectives of this consultation are:

- To build on the continuing engagement that has already taken place following the temporary closure of the Fan Gorau Unit in June 2016.
- To continue to raise awareness of the issues & challenges facing the sustainability of Fan Gorau in Newtown, and the positive experience of the interim Dementia Home Treatment Team model that has been put in place.
- To feed back on the insights gathered during the engagement that has taken place so far, including the period of structured engagement during February and March 2017.
- To propose that, based on the insights from local engagement, the Dementia Home Treatment Team in North Powys should be permanently established and the Fan Gorau Unit closed.
- To share information about the additional actions and assurances that would be put in place if this proposal is approved.
- To seek views on these actions and assurances, and on any new or different issues affecting this proposal that have not already been identified during engagement to date.
- To further strengthen the Equality Impact Assessment to supportive informed decision-making.

### 4.3 Share Your Views

This is the fourth phase of engagement and consultation on the future of the Fan Gorau unit and the local Dementia Home Treatment Team:

- Initial engagement at the time of the temporary closure (May to July 2016)
- Stakeholder engagement given that repeated recruitment attempts had been unsuccessful (December 2016 to January 2017)
- Local engagement to raise awareness of the issues and challenges and gather local feedback (February to March 2017)
- Consultation on a proposal to permanently establish the Dementia Home Treatment Team for North Powys and close the Fan Gorau Unit (June to July 2017).

We are particularly keen to hear views or opinions that may not already have been expressed, including on the seven key questions we have identified if the Dementia Home Treatment Team is established on a permanent basis and Fan Gorau is closed:

- Do we have the right model for the crisis bed?
- Do we have the right model for out of hours support?
- Is the inpatient admission pathway adequate – in hours, out of hours?
- Do we have the right availability of respite?
- Do we have the right “step down” pathway for people in district general hospital?
- What is the model of learning and evaluation to review scope for roll-out to other parts of Powys, and for developing the future model and strategy?
- How will we continue to work together across public sector and the third sector to support carers and community resilience?

In addition, we are keen to understand any equalities issues relating to this proposal that may not already have been identified.

There are several ways you can find out more and share your views by 10 July 2017:

- Visit our website at <http://bit.ly/dementiapowys>
- Write to the Engagement & Communication Team, Powys Teaching Health Board, Bronllys Hospital, Bronllys, Brecon, LD3 0LU
- Email us at [powys.engagement@wales.nhs.uk](mailto:powys.engagement@wales.nhs.uk)
- Attend one of the focus groups or drop-in sessions listed on our website.

The comments and feedback we receive will be shared with Powys Community Health Council, the independent statutory body to represent the interest of patients and the public in the National Health Service. You can also contact Powys Community Health Council direct:

- Write to Powys CHC, First Floor, Neuadd Brycheiniog, Cambrian Way, Brecon, Powys LD3 7HR
- Email [enquiries.powyschc@waleschc.org.uk](mailto:enquiries.powyschc@waleschc.org.uk)

Thank you for taking the time to consider these issues and share your views.

**Montgomeryshire Committee**  
**5th July 2017**

**Appointments to Outside Bodies**

<b>Group</b>	<b>Shire Members Needed</b>	<b>Current Reps</b>
Cambrian Coast Railway Line Liaison Committee	1	Councillor Michael Williams
Powys Community Endowment Fund	2	
Powysland Museum, Library and School of Science & Art	3	
Shrewsbury Aberystwyth Rail Passengers Association	1	Councillor Michael Williams
Shrewsbury Aberystwyth Railway Line Liaison Committee	1	Councillor Michael Williams
Theatr Hafren Management Committee	3	
Local Development Plan Working Group	2	
Tenants Liaison Forum	2	
Powys Community Health Council	3	Councillor Joy Jones / Councillor Gwynfor Thomas
Shire Working Group	1 from each party	
Powys Standing Advisory Council for Religious Education	1	Councillor Michael Williams
Sportslot Community Chest	1	

This page is intentionally left blank

## CYNGOR SIR POWYS COUNTY COUNCIL

Montgomeryshire  
5<sup>th</sup> July 2017

**REPORT AUTHOR:** Chris Lloyd – (Traffic Engineer North)

**SUBJECT:** Waiting and loading prohibitions, Kerry.  
A489 and C2012 county highways.

---

**REPORT FOR:** Decision

---

**1. Parking Reviews**

- 1.1. Members are advised that following the introduction of Civil Parking Enforcement in Powys it was agreed that on street parking reviews would be carried out on a town/village by town/village basis as and where required and justified.
- 1.2. The moratorium of Traffic Regulation Orders was partially lifted in September 2012 by Cabinet specifically to permit loading and waiting restrictions to be made or modified.

**2. Background for Kerry**

- 2.1. Concerns have been raised by local residents with the local county councillor and the council's traffic engineer regarding nuisance parking within the village of Kerry along the A489 and the C2012 county highways.
- 2.2. Proposals to address these concerns are identified on the attached plan.
- 2.3. Inconsiderate and hazardous parking along the A489 in the vicinity of the junctions of the C2012 (Common Road) and the C2144 (Nook Lane) with the A489 is the primary concern; principally in the morning and afternoon periods when parents park on the A489 to drop off and collect their children from the nearby St Michael's primary school; but also at other times of the day when vehicles are parked too close to these side road junctions where they restrict safe turning manoeuvres into and out of these side road junctions and/or obstruct the area where the public service bus stops to set down or pick up passengers.
- 2.4. Yellow zig-zag lines already prohibit loading and waiting in the immediate vicinity of the primary school access along the south side of the A489, and this prohibition marking is generally respected. However, the entire south side of the A489 between the zig-zag lines and the Common Road side road junction is used for parking or loading/unloading at the times stated above, which results in regular vehicular and pedestrian conflicts as traffic travelling in both directions is forced to travel along the eastbound lane of the A489 over a distance of approximately 65 metres where drivers are loading/unloading passengers and/or trying to park or move off from a parked position.

- 2.5. As a result of this inconsiderate and extensive on street parking, the local service busses and the high school/college buses are forced to wait on the A489 immediately adjacent to the Common Road junction where they interfere with turning manoeuvres and obstruct visibility to the detriment of highway safety.
- 2.6. It is acknowledged that a degree of on street parking and loading along the A489 at this location acts as an effective traffic calming measure, and it is also acknowledged that local residents will have the occasional need to park in front of their properties to load and unload passengers and goods. The proposal therefore seeks to leave a length of approximately 20 metres in front of the terraced properties between the bus loading bay and the zig-zag markings on the south side of the A489 where residents and parents can park or load/unload at any time. The bus loading bay would only prohibit waiting and loading by other types of vehicles between 7am and 7pm Monday to Saturday, so could be used for waiting and loading by other vehicles at all other times.
- 2.7. When introducing waiting and loading prohibitions, it needs to be recognised that drivers inevitably try to find other nearby locations to park on street if certain locations are prohibited. To prevent such an occurrence at this location, the proposed loading and waiting restrictions have been applied on both sides of the A489 where the hazardous parking currently occurs, to eliminate the risk of the problem simply being transferred to the opposite side of the road.
- 2.8. The secondary concern relates to an increase in the number of vehicles which are regularly parked along Common Road within the 20 mph zone on the northbound approach to the zebra crossing (which is located between the U4726 and the U4728 side road junctions), where they restrict the movements of larger vehicles, interfere with the movement of two way vehicular traffic, and interfere with turning movements into private accesses and the side road junction.
- 2.9. There is also a risk that the introduction of the waiting/loading prohibitions along the A489 will intensify the problem along Common Road unless prohibitions are imposed along appropriate locations of Common Road too.
- 2.10. Kerry Community Council have been consulted on the proposal, but have expressed an opinion that the waiting and loading prohibitions are unnecessary and feel that the prohibitions could potentially become a source of annoyance and/or neighbour disputes. The community council have not taken the opportunity to suggest any alternative proposals.
- 2.11. Given the highway safety nature of the current on street parking problem, the community council have been advised that the traffic engineer will continue to liaise with Cllr Kath Roberts-Jones to agree whether to progress the proposed Traffic Regulation Order; and that in the event that Powys County Council decides to progress the introduction of the permanent Traffic Regulation Order, the community council will have a further opportunity to make reasoned written representations during the statutory 21 day public consultation period.

### **3. Proposal**

- 3.1. The proposed prohibition of waiting and loading restrictions within the village are identified on the attached plan.

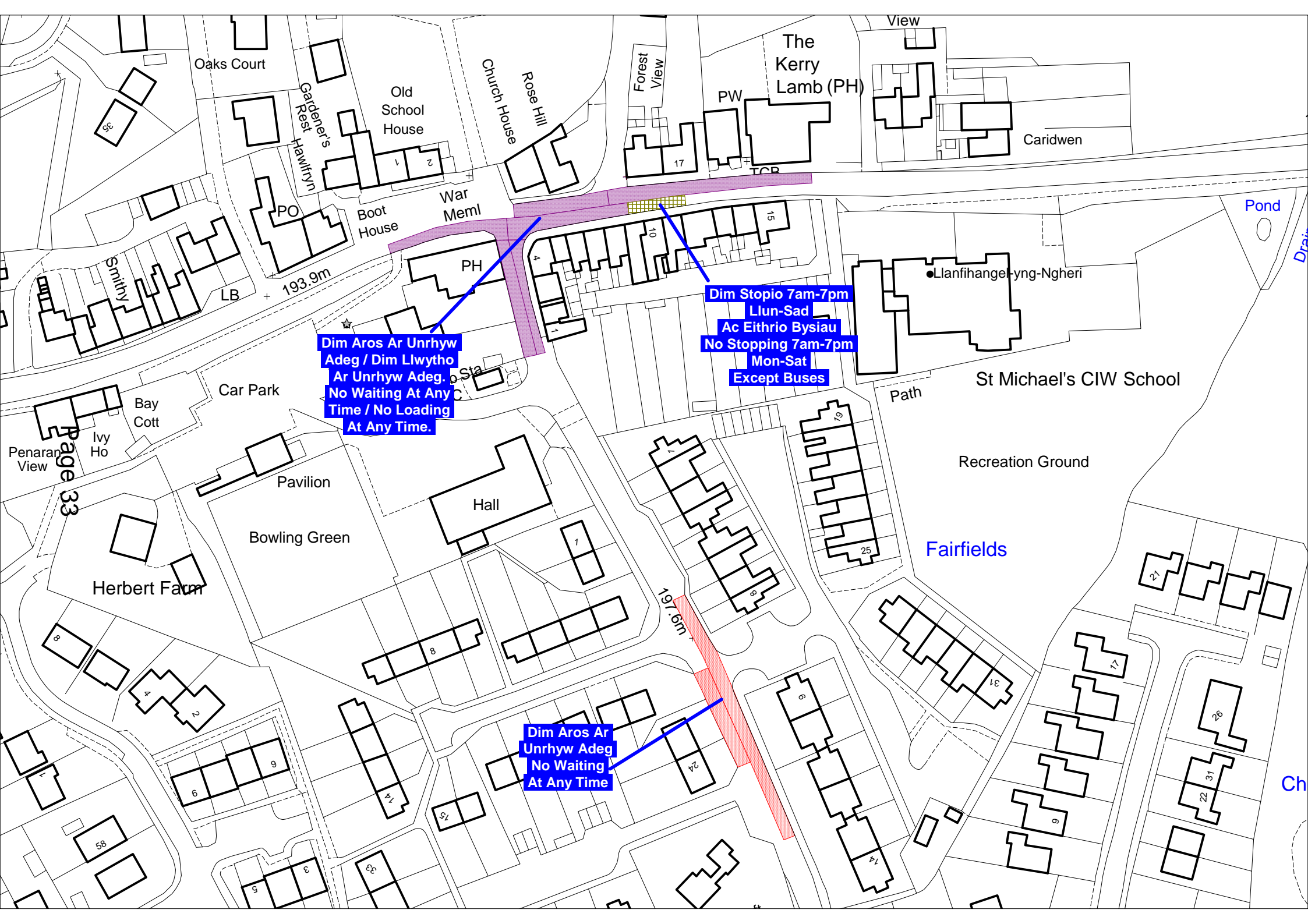
- 3.2. The bus loading bay can be implemented without a traffic regulation order, but has been identified on the plans as it needs to be co-ordinated with the proposed waiting and loading prohibitions which can only be implemented with a Traffic Regulation Order.
- 3.3. It should be noted that the prohibition of waiting areas along Common Road would still permit residents or visitors to park their vehicles on double or single yellow lines for up to 5 minutes to load or unload their vehicles; and that Blue Badge holders would be exempt from the limited waiting restriction within the on street parking areas when correctly displaying their blue badges. The same is not true for areas which would be the subject of a prohibition of loading, or during the stated times within the bus loading bay.
- 3.4. The traffic engineer fully endorses these proposals, which are also supported by the local county councillor.

Recommendation:	Reason for Recommendation:
<p><b>Committee is asked to:-</b></p> <p>1) Support the proposed loading and waiting prohibitions on the county highways within Kerry as identified on the proposal plan.</p> <p>2) Authorise the local highway authority to commence the legal consultation procedures for the proposed traffic regulation order, and if no substantive objections are received, authorise the traffic engineer to implement the proposal.</p>	<p><b>To manage traffic flows, and prohibit loading and waiting at locations on the public highway where safe vehicle and pedestrian movements would otherwise continue to be compromised.</b></p>

Relevant Policy (ies):	Local Transport Plan		
Within Policy:	Y	Within Budget:	Y
Relevant Local Member(s):	Cllr Kath Roberts-Jones		
Person(s) To Implement Decision:	Chris Lloyd – (Traffic Engineer North)		
Date By When Decision To Be Implemented:	As soon as possible		
Contact Officer Name:	Tel:	Fax:	Email:
Chris Lloyd	01686 611563	01686 611598	chris.lloyd@powys.gov.uk

This page is intentionally left blank





Oaks Court

Gardener's  
Hawthorn

Old School House

Church House  
Rose Hill

Forest View

PW

The Kerry Lamb (PH)

View

Caridwen

Boot House

War Meml

PH

**Dim Stopio 7am-7pm**  
**Llun-Sad**  
**Ac Eithrio Bysiau**  
**No Stopping 7am-7pm**  
**Mon-Sat**  
**Except Buses**

**Dim Aros Ar Unrhyw**  
**Adeg / Dim Llwytho**  
**Ar Unrhyw Adeg.**  
**No Waiting At Any**  
**Time / No Loading**  
**At Any Time.**

St Michael's CIW School

Car Park

Bay Cott

Recreation Ground

Bowling Green

Hall

Fairfields

Herbert Farm

**Dim Aros Ar**  
**Unrhyw Adeg**  
**No Waiting**  
**At Any Time**

197.6m

193.9m

Page 33

Pond

Drain

Path

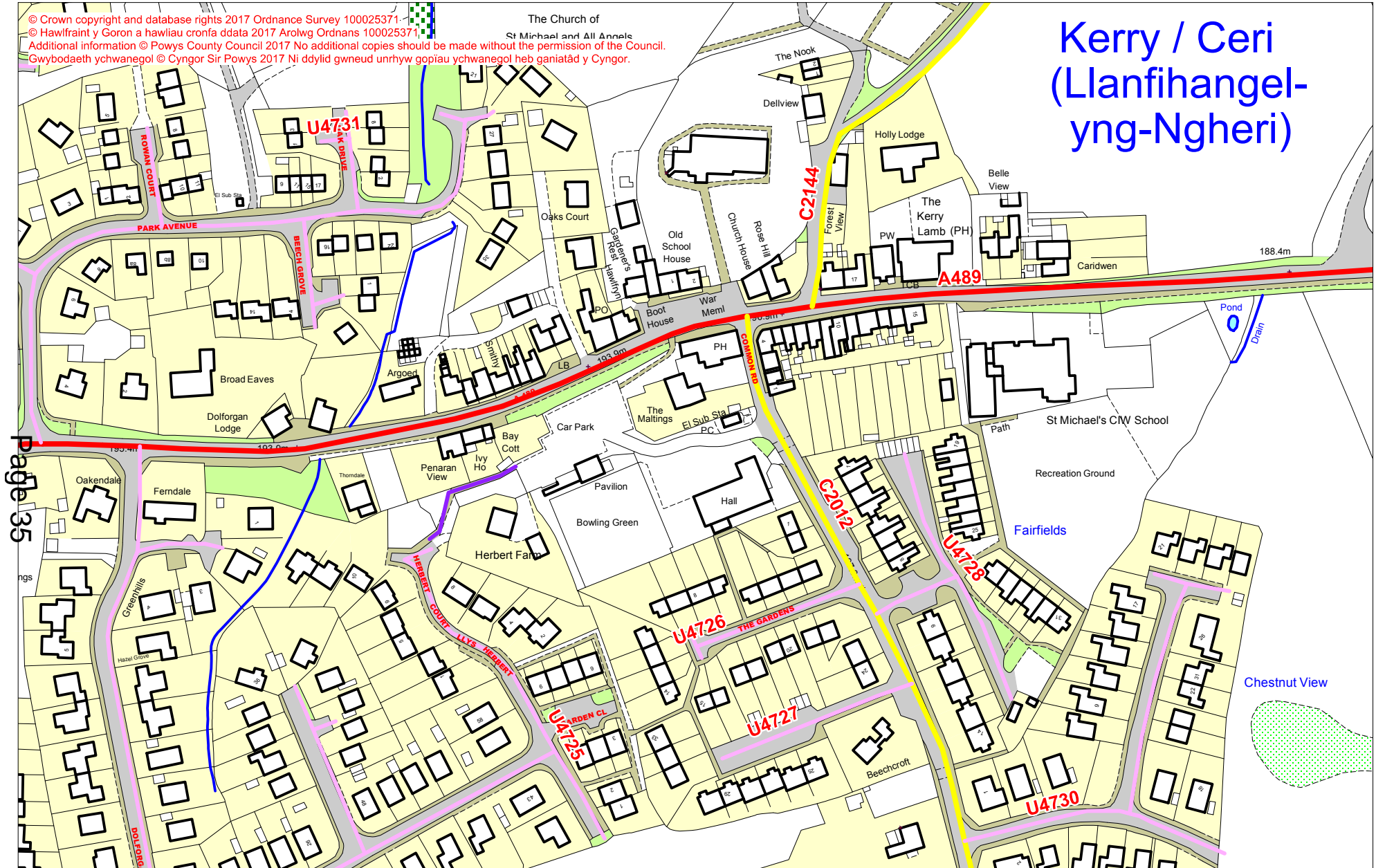
Fairfields

Ch

This page is intentionally left blank

© Crown copyright and database rights 2017 Ordnance Survey 100025371-  
© Hawlfraint y Goron a hawliau cronfa ddata 2017 Arolwg Ordnans 100025371  
Additional information © Powys County Council 2017 No additional copies should be made without the permission of the Council.  
Gwybodaeth ychwanegol © Cyngor Sir Powys 2017 Ni ddylid gwneud unrhyw gopïau ychwanegol heb ganiatâd y Cyngor.

# Kerry / Ceri (Llanfihangel-yng-Ngheri)



Page 35

This page is intentionally left blank

**CYNGOR SIR POWYS COUNTY COUNCIL**

**HIGHWAYS AND LOCAL SERVICES**

**Montgomeryshire**

**5<sup>th</sup> July 2017**

**REPORT BY: Road Safety and Traffic Systems Manager**

**SUBJECT: Y Fan, Modification of 30mph speed limit area**

---

**REPORT FOR: Decision**

---

**1.0 Background**

- 1.1 Members will recall that the proposal to modify the extents of the existing 30 mph speed limit at Y Fan was discussed by the Montgomeryshire committee on 9<sup>th</sup> November 2016. A copy of that committee report is attached for reference.
- 1.2 Members resolved that the Traffic Regulation Order consultation procedure be initiated in accordance with The Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996; and if no substantive objections are received the proposal be implemented. It was agreed that the length of the proposed 30 mph restriction along the C2182 should be extended for the consultation from the visible village boundary to the far side of a car park which is used by visitors to the Van Lead Mine. The exact location to be agreed on site with the local member.
- 1.3 The first notices, marking the start of the public consultation process, were erected on site and advertised in the County Times on 10<sup>th</sup> March 2017. A copy of the first notice and plan are attached for reference.
- 1.4 During the public consultation period, representations were received from Mr & Mrs Roberts of Brynlludw, Y Fan. A copy of the objection and preceding correspondence is attached for reference.
- 1.5 It is the policy of Powys County Council to impose 20 mph speed limits only on those lengths of highway past schools which incorporate appropriate traffic calming measures, and where appropriate on residential estate roads where appropriate traffic calming measures are provided. The relevant Welsh Government guidance for setting speed limits supports the county council's policy; states that speed limits should not be used to attempt to solve the problem of isolated hazards, such as a single road junction or reduced forward visibility at a bend; and states that the speed limit in rural towns and villages should generally be 30mph.

- 1.6 It should be noted that the U2744 is currently the subject of the national speed limit. Members can resolve to instruct the traffic engineer to remove the proposed 30 mph speed from the U2744 and make the rest of the Order as originally proposed, overrule the objections, or abandon the proposed 30 mph speed limit extent modification completely.

## 2.0 Proposal

- 2.1 In view of the above, having considered the objections and having regard to the County Council's policies and relevant Welsh Government guidance, the officer recommendation is that the objections be overruled, and the order be made as proposed in the first notice at the earliest opportunity.

<b>Recommendation:</b>	<b>Reason for Recommendation:</b>
Committee is asked to resolve that the objections received with respect to the Traffic Regulation Order consultation procedure be overruled, and instruct the traffic engineer to implement the order in accordance with The Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996.	To modify the extent of the existing 30 mph speed limit within the village, thereby acting to mitigate speed concerns within the village and secure the planning gain element of the housing development adjacent to Troed Y Garth, in the interests of highway safety.

<b>Relevant Policy (ies):</b>	<b>Local Transport Plan</b>		
<b>Within Policy:</b>	<b>Y</b>	<b>Within Budget:</b>	<b>Y</b>

<b>Contact Officer Name:</b>	<b>Tel:</b>	<b>Fax:</b>	<b>Email:</b>
Chris Lloyd	0845 607 6060	01597 826269	chris.lloyd@powys.gov.uk

**CYNGOR SIR POWYS COUNTY COUNCIL**

**HIGHWAYS AND LOCAL SERVICES**

**Montgomeryshire**

**9<sup>th</sup> November 2016**

**REPORT BY: Road Safety and Traffic Systems Manager**

**SUBJECT: Y Fan, Modification of 30mph speed limit area**

---

**REPORT FOR: Decision**

---

**1.0 Background**

- 1.1 Outline planning consent has been secured by Nuthatch Properties Ltd for the construction of 3 new dwellings adjacent to the Troed Y Garth residential development, served by a new vehicular access off the C2072 Y Fan to Llanidloes road. The planning consent and Section 106 Agreement signed on 12 March 2015 required the developer to pay Powys County Council a sum of money to fund a new Traffic Regulation Order to modify the extent of the existing 30 mph speed limit within the village, and fund the provision of all necessary signage along the C2072 in the vicinity of the development deemed necessary by the Council's highway department.
- 1.2 At the outline planning application stage, Llanidloes Without Community Council supported the development proposal on the proviso that a 30 mph speed limit is introduced at Y Fan due to concerns about traffic speeds through the village.
- 1.3 Reserved matters consents for the access road and one of the properties have also been secured, the development has commenced, and the developer has paid the monies required under the Section 106 Agreement for the Traffic Regulation Order and associated signage.
- 1.4 The existing 30 mph speed limit Traffic Regulation Order dated 1 February 1991 within the village only applies to that section of the C2182 county highway past Van Terrace. The speed limit terminal signs have been subsequently extended along the C2182 towards the former lead mine to coincide with the final streetlight erected along the C2182 as part of the Troed Y Garth development. This Traffic Regulation Order will need to be revoked, and those roads included within the modified 30 mph speed limit Order.
- 1.5 A site inspection has taken place to determine where the 30 mph speed limit should commence on all approach roads into the village. The inspection took into account the Welsh Government's Guidance relating to the provision and extent of permanent speed limits, the extent of the existing and approved built up residential frontages along those roads, the extent of those roads which

are already restricted roads (i.e. subject to a 30 mph speed limit by virtue of the extent of the street lighting), the extent of the existing signed 30 mph speed limit, the available verge widths, and the geometry/nature of those roads.

- 1.6 The local member, Cllr Graham Jones has expressed support for the proposed modifications to the extent of the 30 mph speed limit.

## 2.0 Proposal

- 2.1 To introduce a permanent Traffic Regulation Order to revoke the existing 30 mph Traffic Regulation Order and introduce a new 30 mph Traffic Regulation Order on the extent of those public highways identified on the attached plan.

<b>Recommendation:</b>	<b>Reason for Recommendation:</b>
Committee is asked to resolve that the Traffic Regulation Order consultation procedure is initiated in accordance with The Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996; and if no substantive objections are received the proposal be implemented.	To modify the extent of the existing 30 mph speed limit within the village, thereby acting to mitigate speed concerns within the village and secure the planning gain element of the housing development adjacent to Troed Y Garth, in the interests of highway safety.

<b>Relevant Policy (ies):</b>	<b>Local Transport Plan</b>		
<b>Within Policy:</b>	<b>Y</b>	<b>Within Budget:</b>	<b>Y</b>

<b>Contact Officer Name:</b>	<b>Tel:</b>	<b>Fax:</b>	<b>Email:</b>
Chris Lloyd	0845 607 6060	01597 826269	chris.lloyd@powys.gov.uk



Bryniludw, Y Fan, Llanidloes, Powys SY18 ~~6~~ NP 14 March 2017

I would like to add my comments to those of my husband.

When we came to Bryniludw 29 years ago there was very little traffic. Now there is much more traffic with more families living on the lane and attendant delivery vans. The addition of recognised footpaths has also brought more walkers. In the 29 years, as far as I know, there has been one serious accident, fortunately without a fatality, which caused one small van to be a 'right off'. I suspect this was due to speed. This year on a Sunday afternoon our daughter had to sweep the leaves back on both sides of the sharp corner because the road was invisible. This corner also has a drop on one side.

I strongly urge whoever signs the licence to put a 30 mph speed limit on U2744 to come and look at it first. We do not want a "licence to injure people!". 20 mph is OK but not 30 mph.

[REDACTED]

Rita Roberts

14 March 2017

**Comments for speed limit on "our lane".**

PCC propose to put a 30 mph limit on "our lane". We think this is too high and request a 20 limit. Really the problem is that the lane is single track and sometimes people use it at speeds that are too high for a single track lane. If PCC feel they must go for 30 mph "for political reasons" then I would like them to view the lane for human compatibility. There is of course a farming issue too and my farming neighbours take good care. I request that PCC should also overhaul their knowledge of the lane because a few silly spots might be easily removed. An example of a trouble spot is at about 300 yards below us. On one occasion, we had to drive off the road at this pinch point and recovery was difficult. (I was passenger and getting from the car to "safe ground" was very hard owing to an unstable twig covered steep slope)

**Summary:- 30 mph is too fast for U2744. 20 mph is enough. On this lane, 30 mph is like driving at 60 mph because the single lane is used in both directions.**



Brynlludw



Nigel Brinn, B.Sc. (Hons), MBA, MCIWM  
Pennaeth Priffyrdd, Trafnidiaeth & Ailgylchu  
Head of Highways, Transport & Recycling

Mr & Mrs Roberts  
Brynludw  
Y Fan  
Llanidloes  
Powys  
SY18 6NP

Priffyrdd, Trafnidiaeth & Ailgylchu  
Highways, Transport & Recycling  
Cyngor Sir Powys County Council  
Neuadd y Sir/County Hall  
Llandrindod Wells, Powys, LD1 5LG

*Os yn galw gofynnwch am / If calling please ask for:*

*Enw / Name:* Chris Lloyd  
*Ffôn / Tel :* 0845 607 6060 ext 1563  
*Ffacs / Fax :* 01686 611598

*Ebost / Email :* [traffic@powys.gov.uk](mailto:traffic@powys.gov.uk)

*Eich cyf / Your Ref :*

*Ein cyf / Our Ref :* CL/TM/01/Y Fan

*Dyddiad / Date:* 24 Mach 2017

Dear Mr & Mrs Roberts

**RE: Proposed Speed Limit at Y Fan**

Thank you for your letters of 14 March 2016.

Whilst your opinion that a 20 mph speed may be better suited to the U2744 county highway than a 30 mph speed limit because of its physical nature is noted, the posted speed limit is a maximum speed limit not a target speed, and drivers have a responsibility to drive at a speed suitable for the prevailing road conditions.

The proposal is to extend the existing 30 mph speed limit past Van Terrace to encompass and benefit the whole village of Y Fan. The national speed limit currently applies to the U2744, but in reality the majority of drivers will drive with appropriate care and attention at a much lower speed.

The proposed speed limit has been selected in accordance with the Welsh Government speed limit guidance published in 2009.

As your letters express your "comments", and do not actually object to the proposal to introduce a 30 mph speed limit along the U2744, your correspondence has not been registered as an objection to the proposed traffic regulation order.

Yours sincerely,

**Chris Lloyd**  
**Area Traffic Engineer (North)**

Brynludw

Y Fan

Llanidloes

Powys

SY18 6NP

29 March 2017

Mr Chris Lloyd

Area Traffic Engineer (North)

Powys County Council

County Hall

Llandrindod Wells Powys LD1 5LG



Dear Mr Lloyd

We are in receipt of your letter ref CL/TM/01/Y Fan dated 24 March 2017 with your views on responsibility to drive at a speed suitable for the road conditions.

Please will you regard this letter (although you have not given us much time to respond) as two objections to the proposal on the grounds that a 30 mph sign does not correctly reflect the road ahead to strangers.

The speed limit past Van Terrace has no relevance to us. Norman Roberts also objects to your explanation because it does not fit the real layout of the Van district. He has looked at our Pathfinder 928 Ordnance Survey map which is incorrect but would line up with your comments.

Yours sincerely

[Redacted signature]



## Gorchymyn Sir Powys



## The County of Powys

(Ffyrdd Amrywiol yn Y Fan)

(Various Roads at Y Fan)

(Cyfyngiad Cyflymder 30 milltir yr awr) 201-

(30 mph Speed Limit) Order 201-

**Rhoddir rhybudd drwy hyn** fod Cyngor Sir Powys yn bwriadu gwneud Gorchymyn dan Adran 84(1) a (2) Deddf Traffig y Ffyrdd, 1984, fel y'i diwygiwyd.

Notice is hereby given that Powys County Council proposes to make an Order under Section 84(1) and (2) of the Road Traffic Regulation Act, 1984, as amended.

Pan ddaw'r Gorchymyn hwn i rym, fe fydd hi'n anghyfreithlon i yrru cerbyd ar gyflymder sy'n fwy na thriddeg milltir yr awr ar hyd y rhannau o'r ffordd a nodir yn yr atodlen isod.

When this Order comes into effect, it will be unlawful to drive a vehicle at a speed exceeding thirty miles per hour in the lengths of road identified in the schedule below.

Gellir archwilio Copi o'r Gorchymyn drafft, ynghyd â mapiau yn dangos y rhannau o'r ffordd dan sylw a datganiad o resymau'r Cyngor dros gynnig gwneud y Gorchymynion yn ystod oriau swyddfa yn Neuadd y Sir, Llandrindod.

A copy of the draft Order, together with maps showing the lengths of road concerned and a statement of the Council's reasons for proposing to make the Order, may be examined during office hours at County Hall, Llandrindod Wells.

### Atodlen

### Schedule

1. Y rhan honno o Ffordd Ddosbarthedig y Sir rhif C2182 sy'n ymestyn o'i chyffordd â Ffordd Ddosbarthedig y Sir Rhif C2072 am bellter o tua 777 metr i gyfeiriad y gorllewin.
2. Yr hyd gyfan o Ffordd Ddiddosbarth y Sir rhif U2905 o'i chyffordd â Ffordd Ddosbarthedig y Sir rhif C2182.
3. Y rhan honno o Ffordd Ddosbarthedig y Sir rhif C2072 sy'n ymestyn o fan tua 90 metr i'r de o'i chyffordd â Ffordd Ddosbarthedig y Sir rhif C2182, am bellter o tua 600 metr i gyfeiriad y gogledd yn gyntaf ac yna i'r dwyrain, i fan tua 96 metr i'r dwyrain o'i chyffordd â Ffordd Ddiddosbarth y Sir rhif U2744.
4. Yr hyd gyfan o Ffordd Ddiddosbarth y Sir rhif U2982 o'i chyffordd â Ffordd Ddosbarthedig y Sir rhif C2072.
5. Y rhan honno o Ffordd Ddosbarthedig y Sir rhif C2181 sy'n ymestyn o'i chyffordd â Ffordd Ddosbarthedig y Sir Rhif C2072 am bellter o tua 118 metr i gyfeiriad y dwyrain.
6. Yr hyd cyfan o Ffordd Ddiddosbarth y Sir rhif U2744 o'i chyffordd â Ffordd Ddosbarthedig y Sir rhif C2072.

1. That length of the County Classified Road number C2182 which extends from its junction with the County Classified Road Number C2072 for a distance of approximately 777 metres in a westerly direction.
2. The entire length of the County Unclassified Road number U2905 from its junction with the County Classified Road number C2182.
3. That length of the County Classified Road number C2072 which extends from a point approximately 90 metres south of its junction with the County Classified Road number C2182, for a distance of approximately 600 metres in a northerly then easterly direction, to a point approximately 96 metres east of its junction with the County Unclassified Road number U2744.
4. The entire length of the County Unclassified Road number U2982 from its junction with the County Classified Road number C2072.
5. That length of the County Classified Road number C2181 which extends from its junction with the County Classified Road Number C2072 for a distance of approximately 118 metres in an easterly direction.
6. The entire length of the County Unclassified Road number U2744 from its junction with the County Classified Road number C2072.

Rhaid anfon unrhyw wrthwynebiadau a sylwadau am y Gorchymyn arfaethedig yn ysgrifenedig i'r sawl sydd wedi arwyddo isod erbyn 31 Mawrth 2017.

Objections and other representations to the proposed Order must be sent in writing to the undersigned by the 31st March 2017.

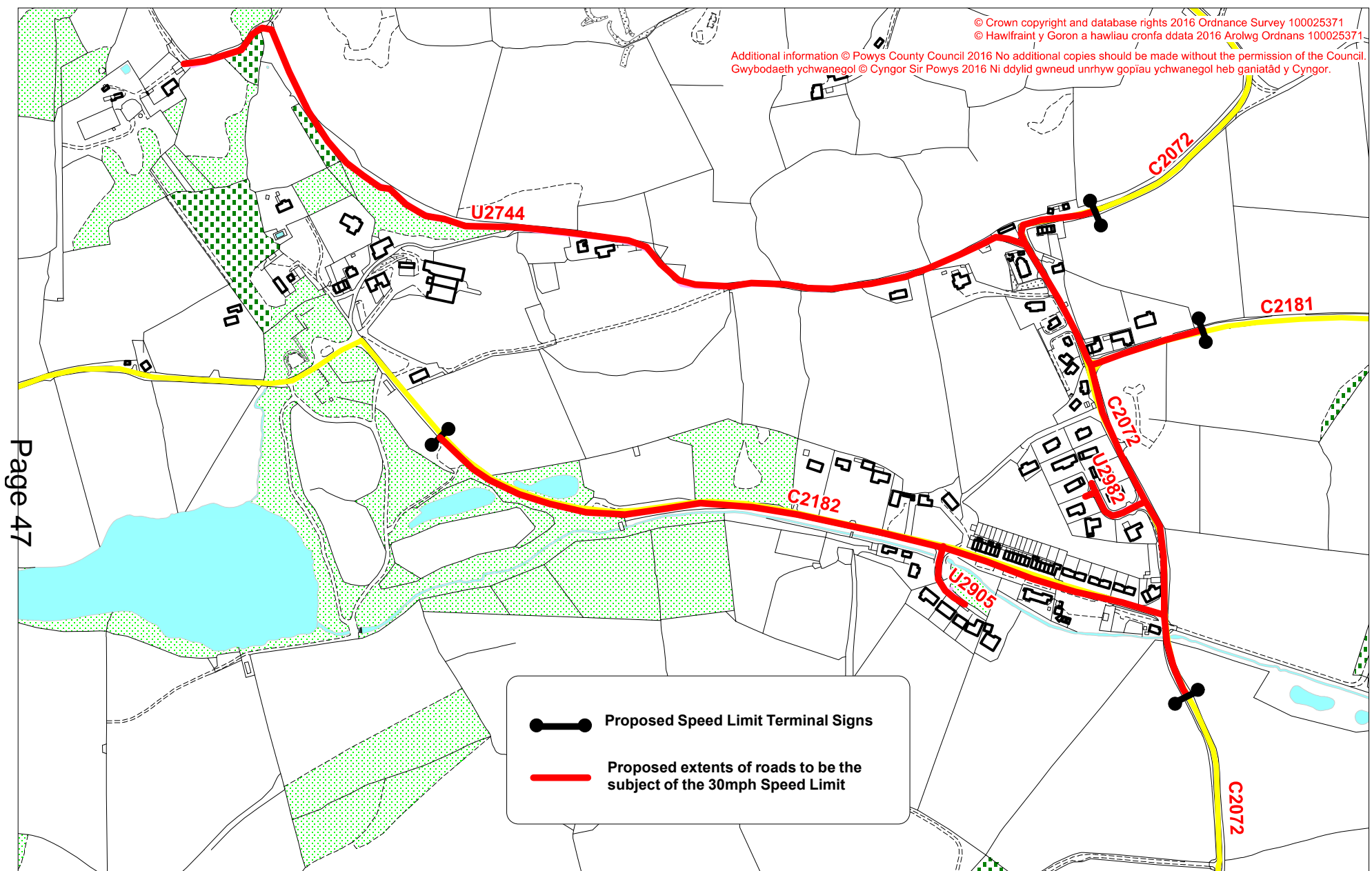
**Rheolwr Systemau Traffig, Neuadd y Sir, Llandrindod, Powys, LD1 5LG**


**Traffic Systems Manager, County Hall, Llandrindod Wells, Powys, LD1 5LG**




This page is intentionally left blank





 Proposed Speed Limit Terminal Signs

 Proposed extents of roads to be the subject of the 30mph Speed Limit

This page is intentionally left blank



**CYNGOR SIR POWYS COUNTY COUNCIL**

**HIGHWAYS AND LOCAL SERVICES**

**Montgomeryshire**

**5<sup>th</sup> July 2017**

**REPORT BY: Road Safety and Traffic Systems Manager**

**SUBJECT: Permanent 7.5 tonne goods vehicle weight limit,  
southbound lane of Long Bridge Street, Llanidloes at  
the Old Market Hall – B4518**

---

**REPORT FOR: Decision**

---

**1.0 Purpose of Report**

1.1 To agree the advertising of a permanent 7.5 tonne goods vehicle weight limit Traffic Regulation Order (TRO) on part of the southbound lane of the B4518, known as Long Bridge Street, at Llanidloes.

**2.0 Background**

1.2 The Old Market Hall was built during the seventeenth century, and is the only surviving example of a black and white timber-framed market hall building still in situ in Wales.

1.3 The Old Market Hall has a Grade 1 listed status, which is only awarded to buildings of exceptional, usually national, interest. Currently, fewer than two per cent of buildings listed in Wales qualify for this grade.

1.4 The Market Hall building is situated in the middle of the B4518 carriageway at the staggered crossroads of Long Bridge Street and China Street with Great Oak Street and Short Bridge Street. There are currently no size or weight restrictions along the B4518 through the town, therefore vehicles of all sizes are permitted to negotiate their way past the Market Hall as they travel through the town.

1.5 Since the Llanidloes bypass was constructed, large vehicles do not have to travel past the Market Hall to get from one side of the town to the other; but large vehicles still choose to squeeze their way past the Market Hall building instead of taking the longer route around the bypass to avoid the building.

1.6 Whilst there are HGV advisory route signs located at the Minerva roundabout, the Bryndu Road junction, and along the Llanidloes bypass; to encourage

HGVs to approach the town centre via the southern bypass junction; not all large vehicles take heed of these signs, and large vehicles sometimes collide with the building.

- 1.7 Powys County Council transferred the freehold of the Market Hall building to Llanidloes Town Council on 1st June 1981, and on the same date took a lease back from the Town Council for a term of 50 years at a ground rent of £10 pa. Under the terms of the lease the County Council is required to keep and maintain the property in a good state of repair. Details of the Schedule of Condition are included in the lease, but not provided to accompany this report.
- 1.8 In 2003 an agreement between Powys County Council and Llanidloes Town Council outlined the operation of the visitor attraction in the Old Market Hall called “A Celebration of Timber Buildings”, which would be managed by a local management committee. Under clauses 5 and 7 of this agreement the County Council is responsible for the structural and external maintenance of the Old Market Hall and is obliged to ensure that sufficient funds will be provided to maintain the fabric of the building.
- 1.9 The County Council has previously considered a number of options to prohibit certain turning movements by all vehicles at this staggered crossroads junction; or to prevent the passage of all vehicles along one side of the Market Hall and control traffic flows with permanent traffic lights; but these options were not sufficiently supported by the community for the Council to proceed with those proposals.
- 1.10 Should action not be taken to prevent lorry impact there is a significant risk the condition of the building will deteriorate substantially, including serious and sudden damage from a very serious impact.
- 1.11 There have been 5 serious instances of the building being struck by large vehicles since January 2016. These collisions typically occur as a result of large high sided or long vehicles travelling along the east side of the Market Hall building (i.e. the southbound lane of the B4518) travelling from Long Bridge Street to China Street, or from Long Bridge Street to Great Oak Street; misjudging the height of the roof of the building, or taking a poor line of travel past the building; and striking the vehicle with part of the vehicle.
- 1.12 Powys County Council has recently modified the profile of the carriageway past the building to try to tilt the upper part of larger vehicles away from the building, but these carriageway re-profiling works have not entirely resolved the problem.
- 1.13 A local operational bid for the implementation of a permanent Traffic Regulation Order and associated regulatory and advance advisory signage for the Old Market Hall has been secured. The £13,000 operational bid is available to spend within the current financial period.

### **3.0 Options Considered**

#### **1.14 Do Nothing.**

This is not an appropriate option as a decision not to address the problem would potentially give rise to the following scenarios:-

- a) a historically important building will be damaged, which may be irreversible;
- b) the Council has a legal responsibility to look after the OMH under the terms of the lease and failure to meet those terms may result in enforcement action from CADW, who have the same statutory Planning powers as the Council.

#### **1.15 Advertise a permanent height and width restriction.**

This would be very difficult to monitor and enforce, as it would be almost impossible to determine whether vehicles passing the building would be in compliance or in breach of such a restriction; and this would also not prevent large vehicles that have taken a “poor line” past the building from striking the building.

The prohibition regulatory signs for such a traffic Order would also be of a very large size, which would be unsympathetic to the setting of the Grade 1 listed building and the town centre environment.

#### **1.16 Advertise a permanent 7.5 tonne goods vehicle weight limit.**

This is the preferred option as all heavy goods vehicles are in excess of 7.5 tonnes, therefore the prohibition will be much easier to be monitored and enforced, and breaches of the Order can effectively be witnessed by the public and other highway users.

Goods vehicle weight limits can only be 7.5 tonnes or 18 tonnes. The 7.5 tonne limit is therefore considered to be the appropriate option.

### **4.0 Initial consultation feedback with local stakeholders**

3.1 The options of introducing a 7.5 tonne goods vehicle weight limit, or a width and height restriction have been considered by the Old Market Hall committee, Llanidloes Town Council, Llanidloes Without Community Council, and the local County Councillors for the afore mentioned wards.

3.2 It was proposed that the 7.5 tonne prohibition should commence at a point on the north side of the Old Market Hall building beyond which larger vehicles currently turn right from Long Bridge Street onto Short Bridge Street, and apply to the southbound lane of the B4518.

3.3 It was also identified that the proposal needed to include the review and replacement of the existing advance warning and advisory HGV route signage on the approaches to Long Bridge Street at the Minerva roundabout and the Llanidloes bypass.

3.4 These initial consultations identified a desire to include exemptions within the traffic regulation order for emergency vehicles and municipal waste vehicles.

The following exemptions would therefore be proposed for vehicles being used:-

- (a) in connection with the carrying out on or at premises situated on or adjacent to those lengths of road of any of the following operations namely:
  - (i) building industrial or demolition operations;
  - (ii) the removal of obstructions to traffic;
  - (iii) the maintenance improvement or reconstruction of those lengths of road; or
  - (iv) the laying erection alteration or repair in or in land adjacent to those lengths of road of any sewer or any main pipe or apparatus for the supply of gas water or electricity or any telegraphic line as defined in the Telecommunications Act 1984.
- (b) in the service of a local authority or a water undertaker or sewerage undertaker in pursuance of statutory powers or duties;
- (c) for fire brigade, police or ambulance purposes.

3.5 The option to introduce a 7.5 tonne goods vehicle weight limit was the option supported by all the stakeholders identified above with the exception of Llanidloes Without Community Council.

3.6 Llanidloes Without Community Council, were of the opinion that the 7.5 tonne weight limit should commence at the Great Oak Street junction only, effectively prohibiting left and right turning movements by goods vehicles in excess of 7.5 tonnes from Long Bridge Street and China Street onto Great Oak Street. However, as the Old Market Hall has also been struck by large vehicles travelling past the building from Long Bridge Street to China Street, this alternative suggestion is not supported by the local highway authority as it would not resolve the situation.

## **5.0 Proposal**

1.17 That a permanent Traffic Regulation Order to make an 7.5 tonne goods vehicle weight restriction on that sections of the southbound lane of the B4518 known as Long Bridge Street, as identified on the attached plan be advertised by the Council.

1.18 The Traffic Regulation Order would include the exemptions identified in paragraph 4.4 above.

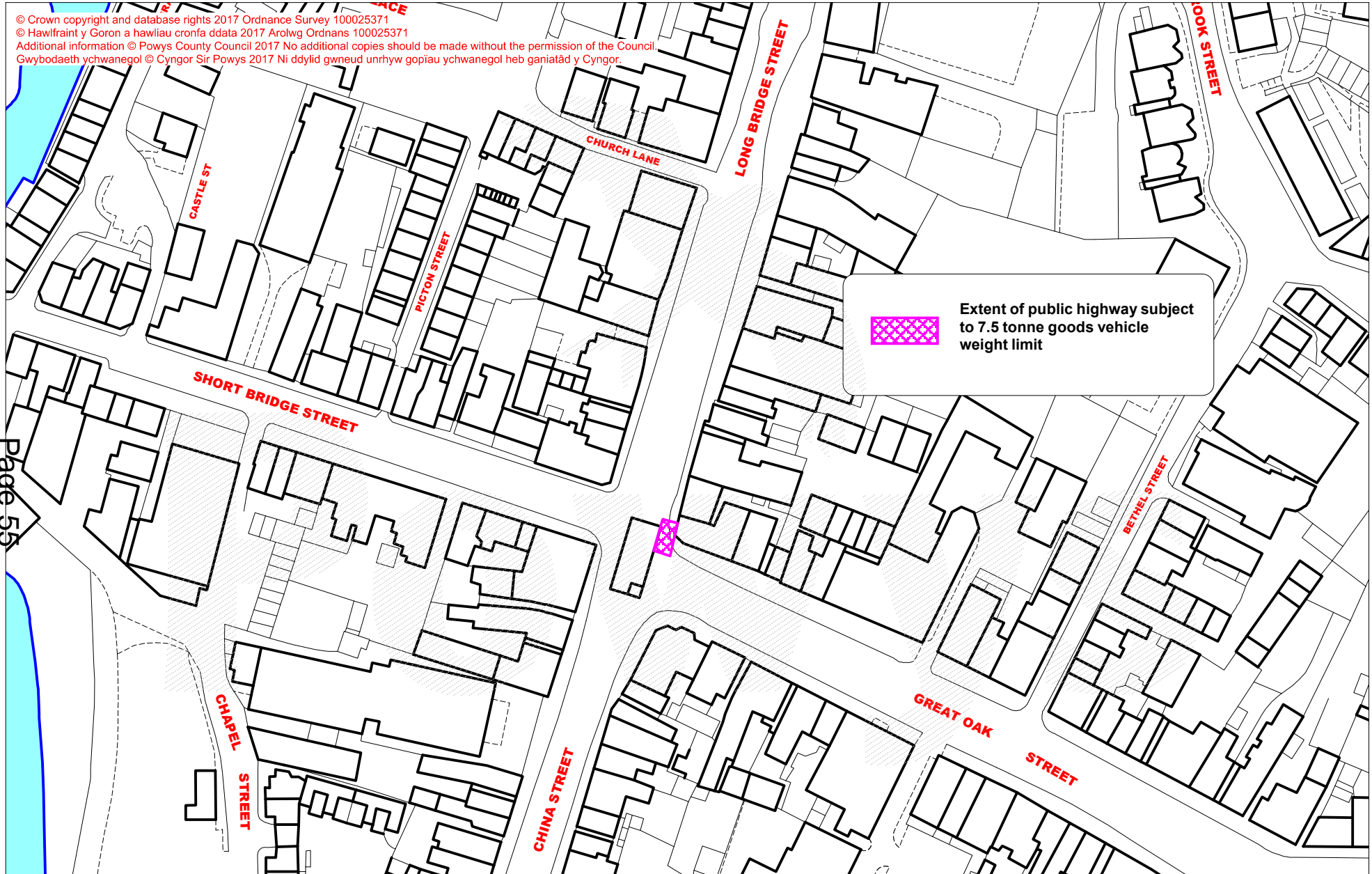
<b>Recommendation:</b>	<b>Reason for Recommendation:</b>
Committee is asked to resolve that the introduction of a 7.5 tonne goods vehicle weight limit is the preferred option, and that the Traffic Regulation Order consultation procedure be initiated in accordance with The Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996; and if no substantive objections are received the proposal be implemented.	To reduce the likelihood of the Old Market Hall building being struck on a regular basis by heavy goods vehicles as they try to turn left from Long Bridge Street into Great Oak Street, or proceed past the Old Market Hall from Long Bridge Street to China Street.


<b>Relevant Policy (ies):</b>	<b>Local Transport Plan</b>		
<b>Within Policy:</b>	<b>Y</b>	<b>Within Budget:</b>	<b>Y</b>

Contact Officer Name:	Tel:	Fax:	Email:
Chris Lloyd	0845 607 6060	01597 826269	chris.lloyd@powys.gov.uk

This page is intentionally left blank

© Crown copyright and database rights 2017 Ordnance Survey 100025371  
© Hawlfraint y Goron a hawliau cronfa ddata 2017 Arolwg Ordnans 100025371  
Additional information © Powys County Council 2017 No additional copies should be made without the permission of the Council.  
Gwybodaeth ychwanegol © Cyngor Sir Powys 2017 Ni ddylid gwneud unrhyw gopiau ychwanegol heb ganiatâd y Cyngor.



 Extent of public highway subject to 7.5 tonne goods vehicle weight limit

Page 55

This page is intentionally left blank